# A MESSAGE FROM THE

# **Executive Director**



There is no more important issue to the steel bridge industry than ensuring a strong Buy America law. That is the first message I heard when I became executive director of

NSBA, and it has been repeated to me every time our industry gets together. That is why what is happening in Washington right now is so significant. This is one time when we can get excited about congressional action.

The House Transportation and Infrastructure Committee has made it clear that it wants to significantly strengthen Buy America, and it is inviting NSBA to be part of that process. That was the key message of a recent hearing before the House Highways and Transit Subcommittee, chaired by Congressman Peter De-Fazio (D-OR). Among the witnesses were Rick Capka, Administrator of the Federal Highway Administration; Randy Iwasaki, Deputy Director of Caltrans; and NSBA member Bob Luffy, president of American Bridge.

Some of the highlights:

- → The Committee chairman agreed with Luffy, who testified that the Buy America law in its current form is essentially subsidizing the Chinese steel industry. He explained that the 25% price differential waiver is not high enough to ensure enough of a domestic market to justify the investment in the domestic fabricating industry to compete for major bridge projects.
- → Chairman Jim Oberstar (D-MN) said that the committee is looking at significantly strengthening Buy America and invited NSBA to participate in that process.
- → During questioning on the project segmentation issue, Luffy illustrated the inadequacy of the Buy America law in its current form and the dangerous loophole created by the FHWA interpretation of project segmentation by pointing

- out that if Buy America had been applied to the entire Bay Bridge, it would have been a domestic steel project.
- → Congressman Brian Baird (D-WA) blasted FHWA's interpretation of Buy America on the project segmentation issue.

The 3½ hour hearing featured Capka and FTA Administrator Jim Simpson as panelists. Although there was some discussion of Buy America issues related to transit, the main focus of the afternoon was the steel bridge industry and how it could strengthen Buy America.

Bob Luffy was an excellent witness for the steel bridge industry. He spoke force-fully, not just in support of Buy America, but also in urging the committee to strengthen it. His international perspective and his company's role on the Bay Bridge project enabled him to provide valuable insight into the challenges facing the industry at home and overseas. His testimony and our conversations with committee counsel set the stage for Chairman DeFazio to talk about how to change the Buy America law in order to ensure a fair playing field and to support a vibrant steel fabricating industry.

This hearing came about in direct response to NSBA's four-year effort to highlight the Buy America problems facing the bridge industry and the relentless effort to bring attention to this issue by Congressman Baird. Using the Bay Bridge project to highlight the areas of concern and abuse, NSBA has pressed for stronger enforcement and closure of loopholes. The attention and recognition we received yesterday is a credit to all our members who have consistently pushed for action in Washington on what you have all identified as the number-one concern of the steel bridge industry.

As an industry, we need to continue to identify the weaknesses in the current law and educate Congress on the economics of the steel bridge industry. This is an exciting opportunity!

Best regards, Conn Abnee NSBA Executive Director

# Don't Forget!

Entries for the 2007 Prize Bridge Competition are due June 15.

For more information or an online entry form, visit www.steelbridges.org.

## **EVENTS**

# **Steel Bridge Symposium**

The 2007 World Steel Bridge Symposium will take place December 4–7, 2007 at the Sheraton New Orleans. For exhibit and sponsorship information, contact Jody Lovsness at 402.758.9099 or lovsness@nsbaweb.org. For general information, contact Elizabeth Purdy at 312.670.5421 or purdy@aisc.org. Visit www.steelbridges.org for the latest information.

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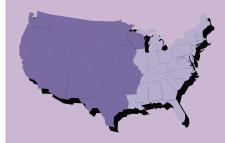
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# **Regional Directors' Territories**



**JUNE 2007** 

# Form Meets Function in Hybrid Steel Design

BY CRAIG HETUE



WHEN IT COMES TO INFRASTRUCTURE PROJECTS IN CHICAGO, "THE CITY THAT WORKS" IS MORE THAN JUST A CATCHY CIVIC SLOGAN. Community leaders, from Mayor Richard Daley on down, expect innovative engineering solutions that also respect the city's rich architectural heritage.

Those expectations, combined with the challenges of an urban location, set the bar high for the new North Avenue bridge that's currently being built over the Chicago River.

"In Chicago, the mayor takes a very direct interest in everything about the city, from bridges to parks," said Brian Steele, spokesman for the Chicago Department of Transportation (CDOT). "Mayor Daley was very much involved in the selection of bridge type and the aesthetics, and the city sold the public on the concept."

The new four-lane structure, designed by HNTB Corporation, is a hybrid suspension and cable-stayed bridge, the first of its kind in Chicago and only the second of its type in the nation. The design incorporates several creative uses of structural steel.

Because Chicago has a history of innovative bridge designs dating back to the turn of the 20th century, history and context significantly influenced the design selection process, said Dan Burke, P.E., S.E., CDOT chief bridge engineer. The original North Avenue bridge was

## **NUTS AND BOLTS**

- ✓ The project is budgeted at \$21.4 million.
- ✓ The North Avenue Bridge replaces a structure that would have been 100 years old this year.
- ✓ The bridge will be 420 ft long.
- The main span is 252 ft long, with two 84-ft-long secondary spans.
- Four prefabricated steel pylons support the deck.
- Support piles reach down 100 ft to bedrock.

constructed in 1907 as a double-leaf, three-truss bascule structure. The two lanes narrowed to one, creating a major bottleneck as traffic volume increased to more than 35,000 vehicles a day. In addition, river traffic has shifted from commercial to recreational over the past century, diminishing the need for a bridge of this type.

"It's still a navigable waterway, but not to the extent that it requires a moveable bridge anymore," said Ken Price, P.E., vice president for bridge and tunnel services for HNTB's Great Lakes division. "Most of the commercial traffic has moved farther south."

Rapid development has given the area a high profile on both ends of the bridge.

"North Avenue is one of the most important east-west arterials in the River North part of the city," Price said. "It is located on the north side of the turning basin on the north branch of the Chicago River, where there is a tremendous amount of new residential and retail development. Looking south from the bridge toward the city, there is a spectacular view of the skyline. It's a highly visible location."

# Meeting the challenges

The importance of the new bridge to the city's future, both in relieving congestion and in complementing area development, made the design challenging as well as exciting. Price and colleague Eddie He had designed a similarly highprofile span, the nearby Damen Avenue bridge. This bridge, much like the North Avenue span, required a creative design that also was efficient and cost-effective.

The initial design phase included reviewing the project's challenges and goals, and eliminating bridge designs that wouldn't meet the requirements.

For example, Price said, "One of the key considerations was structure depth. North Avenue at this location is tightly constrained vertically. We had to keep the profile to an absolute minimum. At the same time, the superstructure above the bridge needed to be as transparent as possible so it wouldn't overwhelm the neighborhood and at the same time would complement the skyline."

The design team eliminated various arch- and truss-type bridges for aesthetic reasons. Likewise, they ruled out a cable-stayed bridge because it would have required much higher pylons that would have been visually intrusive, and which

would have obstructed the skyline.

Finally, geotechnical conditions precluded a suspension bridge, which would have required large gravity foundations. The bedrock lies 70 ft beneath the surface and is fractured for another 30 ft down, and two tunnels carry natural gas beneath the river. Even if gravity foundations had been feasible, these conditions would have made them too expensive. The self-anchored bridge requires much smaller foundations than would be needed for a conventional suspension bridge.

Instead of impractical rock anchors, the pylons are founded on concrete-filled piles about 10 in. in diameter. These piles reach the bedrock 100 ft below, while straddling the natural gas tunnels. Piles also are used to support the bridge abutments.

Designers addressed the superstructure challenges with a hybrid solution that borrowed the best from two classical bridge types. The self-anchored suspension bridge eliminated the need for a large gravity anchor, and the superstructure was stiffened using a classical layout of cable stays.

"We basically started from square one looking at different bridge types and evaluating what sort of structure would fit the location," Price said. "We developed this concept and turned it into what it is today. It borrows from the Brooklyn Bridge, only on a smaller scale. It makes a statement."

CDOT took the lead in selling the design to a diverse group of stakeholders that included city and state agencies, property owners, residents, the U.S. Coast Guard, and the U.S. Army Corps of Engineers. One of these groups' main concerns was maintaining residential and retail access during construction. This was addressed by building a temporary bridge that will keep traffic moving until the new bridge is completed.

"We weighed our ideas against what the impact would be during construction," Burke said. "The temporary bridge concept was very well received."

# Structural Steel Supports Complex Design

The 420-ft-long bridge consists of a 252-ft-long main span and two 84-ft-long secondary spans. The main span is supported by suspension cables only in the middle portion of the main span, and is stiffened by cable stays on the remainder of the main span. The two shorter spans

also are supported by cable stays. The top of each pylon houses a prefabricated suspension cable saddle and an anchor box assembly for the stay cables.

"The pylon structures are all steel, in part because of the scale of the job," Price said. "Steel gives us flexibility and allows the pylons to be completely prefabricated and assembled off-site, and delivered and erected as a complete unit. The size and weight of each pylon is manageable for delivery and erection as a single unit."

The pylon cross section is formed of two ellipsoidal shapes that are connected by some rather intricate steel work. After fabrication in Duluth, Minn., they will be shipped by lake and river directly to the project location, and then erected on-site.

The pylons support a 10-in.-thick concrete deck, which is in turn supported by concrete edge beams and transverse steel box beams. Steel also is an important component of the deck structure Price said. "The deck framing system consists of fabricated steel box beams in the transverse direction and in the longitudinal direction. The deck framing system was designed to enable the contractor to assemble the deck and engage the superstructure as a self-anchored structure during construction, eliminating the need for extensive falsework."

Also, the deck is longitudinally posttensioned, and there are relatively large moment reversals in the deck due to live load. In addition, given the variable stiffness in the superstructure, the post-tensioning enables the deck to handle stresses where the bridge transitions between the suspended and cable-stayed sections.

The open superstructure design adds a signature span to the neighborhood without detracting from the dramatic views.

"Because this is a highly visible location in an important corridor, we wanted a bridge like this to make a strong aesthetic statement," Burke said.

# **Staying on Course**

Construction began with the temporary span in June 2006. A generally mild winter has the project on target for completion this fall.

"We are very pleased with the way it is progressing," Steele said.

URS Corp. of San Francisco is performing construction engineering services for the \$21.4 million project, with Chicago-based James McHugh Construction Co. building the bridge. McHugh will begin by erecting the cable-supported

portion of the bridge using the cantilever method. Next, crews will place the suspension cable and erect the suspended portion of the center span. Architectural lighting will be used to showcase the stainless steel cladding.

Because of the design complexity, HNTB will perform consultation services during critical construction operations, including the erection sequence, and stressing of the cable stays and suspension cable.

The hybrid design, although ideal for this project, is not a concept that will likely be used very often in other contexts, Price said.

"I doubt that there are many other sites where this design, with the self-anchored concept and the low-profile bridge will be right answer," he said, "but here it gave us an effective solution that was relatively low-cost."

The lesson of the North Avenue bridge project is that it still is possible to design a span that is functional and makes a statement, without breaking the bank in the process.

"The key message from Chicago is that a creative structure can be functional and cost effective at the same time," Price said. "A number of signature bridges have encountered challenges because of funding constraints, scale, and magnitude. The city of Chicago, on the other hand, has been very successful at getting signature bridges built."

Craig Hetue is the structural department manager in the Chicago office of HNTB Corporation. You can contact him at 312. 930.9119 or chetue@hntb.com.

# Contractor

James McHugh Construction Co., Chicago

#### **Engineers**

URS Corp., San Francisco H.W. Lochner Inc., Chicago Bridge Concepts, Tampa, Fla.

## Design

HNTB Corporation, Chicago

## **Fabricator**

BendTec, Inc., Duluth, Minn. (AISC member)

# **Project Architect**

Muller & Muller Architects, Chicago



The center section of the temporary North Avenue bridge is lifted into place. Photo by Chicago Department of Transportation.